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Tel 03000 507471  
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Your Reference : RS  
Our Reference : OGD 1392918/JRNP  
Please ask for : Mr Page

Date : 13 December 2013

Dear Richard,

**BROMSGROVE DISTRICT COUNCIL  
THE MARKET HALL SITE, HANNOVER STREET, BROMSGROVE**

I refer to your emailed instructions dated 11 November 2013. I am pleased to report as follows:-

**BACKGROUND**

Bromsgrove District Council is considering the sale of the above land for redevelopment.

I have been asked to provide my opinions of the current market value of the land on various bases.

**INSTRUCTIONS**

I have been instructed to provide the following:-

1. My opinion of the current market value of the site for development as a general, retail led, mixed use scheme in accordance with the Area Action Plan – See Appendix A attached.
2. A comparison of the current proposed scheme with the now defunct [redacted] Scheme of 2012 – See Appendix B attached.
3. Provide a check of the Opus development appraisal and my opinion of the value of the site in accordance with that scheme – See Appendix C attached and
4. My opinion of the value of the car park having regard to any increased revenue due to the scheme – See Appendix D attached.

**DEFINITION OF MARKET VALUE**

The basis of valuation for the land adopted is Market Value which is defined in the RICS Valuation – Professional Standards (March 2012) as:-



*"The estimated amount for which an asset or liability should exchange on the valuation date between a willing buyer and a willing seller in an arm's-length transaction after proper marketing wherein the parties had each acted knowledgeably, prudently and without compulsion."*

**CONFLICT OF INTEREST**

I have provided advice to the Council on this site previously, but I am not aware that any conflict of interest arises from the present instruction.

**COMPETANCY**

I confirm that I have the skills and knowledge to provide the advice required.

**SITUATION AND DESCRIPTION**

The land to be sold is well known to the Council and so I will not set out a full description in this report.

Briefly, the site comprises a 70's office block (George House) and a level cleared site (formerly the market hall) and a small area of car park for the standalone retail pod.

The site is close to the town centre and it is shown, for identification purposes only, coloured green, pink, orange and purple on the attached plans. The boundaries have not been checked.

**SITE AREA**

I am informed that the site area to be leased (excluding the retained car park) is 0.32 hectares (0.79 acres) or thereabouts.

**TENURE**

I have assumed that a long leasehold interest for a term of 250 years with the benefit of vacant possession will be granted.

**EASEMENTS, RESTRICTIONS, OUTGOINGS AND CHARGES**

I have assumed that there are no easements, restrictions, outgoings or charges adversely affecting the site.

**LIABILITY FOR CHANCEL REPAIRS**

I have assumed that the site does not have any liability for contributions to Chancel Repairs or, in the alternative, that insurance is available to indemnify an owner, should any liability exist.

**REPAIR AND CONDITION OF BUILDINGS**

As George House is to be demolished, I have not inspected it or undertaken a building survey and cannot state that it is free from any rot, insect infestation or any other defect.

There are no other buildings on the site.

**PLANNING**

The site is allocated in the Area Action Plan for regeneration with a retail led, mixed use development.

A scheme was been put forward by Opus Land for development with a [redacted] store, 3 retail units, with a cinema above and a separate "pod" style development for coffee shop style operators.

See Appendix A for full details.

I have assumed, for the purposes of this report that planning permission for this proposed scheme would be

forthcoming.

**It should be noted that the Local Planning Authority have stated that planning permission for either a standalone [redacted] unit or for single storey retail units at the end of the High Street would not be recommended for approval.**

**ENVIRONMENT AND  
CONTAMINATION MATTERS**

I have not undertaken an environmental survey and cannot state that the site is free from contamination or noxious weed infestation etc.

However, for the purposes of this report, I have assumed that there are no problems arising from these items.

**SITE STABILITY**

I have assumed that the site does not suffer any site stability problems. It is not situated in a mineralised area.

**ABNORMAL DEVELOPMENT  
COSTS**

I have assumed that there no abnormal development costs would be incurred in the development of the land. In particular, I have assumed that there are no mains service diversions required.

**FLOODING**

I have assumed that the site is not subject to flooding.

**VALUATION DATE**

The date of valuation is 13 December 2013.

**SERVICES**

I have assumed that site has the benefit of all mains services to the boundary.

**ACCESS**

I have assumed that the site has full rights of access for all purposes from the public highway.

**OPINIONS OF VALUE**

My opinions of Value are shown in the attached Appendices, which are an integral part, and should be read in conjunction with, this Report.

I set out in summary form my opinions of value below:-

**Appendix A**

My opinion of the current market value of the site at the valuation date for development as a general, retail led, mixed use scheme in accordance with the Area Action Plan is the sum of

**£630,000 (six hundred and thirty thousand pounds sterling).**

**Appendix B**

See the Appendix for the comparison with previous [redacted]

**Appendix C**

See this Appendix for a check of the Opus development appraisal.

My opinion of the value of the site at the valuation date in accordance with the Opus scheme assuming that the maximum Grant Funding is awarded is the sum of

**£1,400,000 (one million, four hundred pounds sterling).**

**Appendix D**

My opinion of the value of the car park having regard to any increased revenue due to the Opus scheme.

I am of the opinion that the value of the retained car park area at the valuation date, on the special assumption that the Opus scheme as proposed is completed is the sum of

**£1,400,000 (one million, four hundred thousand pounds sterling).**

I am of the opinion that the value of the retained car park area at the valuation date, on the assumption that the Opus scheme does not go ahead, is the sum of

**£780,000 (seven hundred and eighty thousand pounds sterling).**

**GRANT FUNDING**

It should be clearly understood that the Opus scheme is dependent on receiving grant funding from a Local Enterprise Partnership. The total amount applied for is £1,550,000.

The receipt of this amount enables the developer to offer to pay the Council the sum of £1.4m for the site.

Without the grant, the Opus scheme as presented is not viable and the developer will seek to reduce the price payable to the Council for the site by any shortfall in funding.

In the worst case scenario of no funding being provided, the sum payable to the Council for the site to provide the scheme would be Nil.

However, in that event, the developer has offered to pay a minimum sum of **£100,000 (one hundred pounds sterling).**

The developer also proposes that, if only a proportion of the grant is made available, the price payable for the site will be reduced pro rata.

I take this to mean that, if 50% only of the sum applied for is available, the price payable for the land will be reduced by 50% to £700,000.

**BASIS OF OPINION**

The opinions of value above are provided in accordance with the definition of market value contained within the Royal Institution of Chartered Surveyors Valuation - Professional Standards (March 2012).

**CURRENT MARKET CONDITIONS**

In considering my opinions of value, I have had regard to the following factors:-

1. The development land market is experiencing a slight revival at the present time. With the restriction of bank lending, finance and funding had been extremely scarce and potential purchasers did not show an appetite for investment. Whilst the market has improved since 2008, developers are still approaching schemes with caution.
2. I anticipate that the next stage of present economic cycle will result in a small increase in general demand, with in a continued improvement in the market.

<b>TERMS OF ENGAGEMENT</b>	This report should be read in conjunction with my terms of engagement, a copy of which is in your possession.
<b>VAT</b>	My opinions of value above and shown on the Appendices are exclusive of any VAT that may be payable.
<b>LEGAL AND OTHER COSTS</b>	I have assumed that each side would be responsible for its own legal and other costs in the sale.
<b>VOA COMPLAINTS HANDLING PROCEDURE</b>	The Valuation Office Agency has a Complaint's handling procedure, the details of which are set out in the Terms of Engagement that I sent to you after being instructed.
<b>LIABILITY</b>	This report has been prepared for the express purposes of the Council considering the sale of the site. It should not be relied on by any third party for any purpose whatsoever.
<b>PUBLICATION</b>	This report should not be published in any form without my express permission as to the form and context in which it is to appear.
<b>VALIDITY</b>	This report should not be considered valid for more than 6 months from the date hereof, nor if the circumstances alter.

The Council may wish to consider whether this report contains Exempt Information within the terms of Paragraph 9 to Schedule 12A to the Local Government Act 1972 (Sections 1 and Part 1 of Schedule 1 to the Local Government (Access to Information) Act 1985), as amended by the Local Government (Access to Information) (Variation) Order 2006.

Should you have any queries, please do not hesitate to contact me.



**J R N Page BSc (Est Man) FRICS  
RICS Registered Valuer  
Principal Valuer & Sector Leader  
District Valuer Services**

**Appendix A to DV report dated 13 Dec 2013**  
**Opinion of the Market value at the date of this Report on the assumption that a general mixed use retail scheme is provided is to be constructed**

**General assumptions**

In providing my opinion of value, I am instructed to ignore the current proposals and assume that there is to be no cinema and no [REDACTED] development.

Consequently, I consider the site (in the absence of the current proposals) to be suitable for a 20,000 sq ft supermarket such as [REDACTED] and 3 other retail units, including some restaurants (but not of the high covenant strength that would be the case for the [REDACTED] and cinema Scheme) and a pod for a coffee shop operator.

I also assume that the Council will retain the car park area and income.

**Opinion of Value**

I am of the opinion that the underlying value of the site in the absence of the present proposals and on the assumptions above is the sum of:-

**£630,000 (six hundred and thirty thousand pounds sterling)**

This opinion is provided in accordance with my instructions to show a "base" value for the land on the assumptions in this Annex. This is provided for comparison purposes in considering the Opus Land Scheme and illustrates the likely capital sum receivable for a general scheme. The site value cannot be directly compared to that under the [REDACTED] proposals as the costs and yields are different under the two schemes.

I estimate the Gross Development Value under a general scheme to be £5.45m or thereabouts and the development costs to be the sum of £4.8m or thereabouts.

This gives a potential underlying land value (for this illustrative scheme) in the region of **£630,000**.

It should be clearly understood that the above opinion is provided for a scheme on the basis of the assumptions above. If a [REDACTED] type operator does not emerge, or requires a different sized retail unit, the values and costs will all change. A new appraisal of the then proposed scheme would be required.

**Consequently, the opinion of value cannot be relied upon for any purpose other than as part of the Council's whole consideration of the Opus Land scheme**

**NB – None of the above figures reflect the income from car parking fees, which are to be retained by the Council.**

**This Appendix should be part of, and should be read in conjunction with, my report dated 13 December 2013 – Reference OGD 11392918/JRNP**

**Appendix B to DV report dated 13 Dec 2013**  
**Comparison between site appraisals for [REDACTED] schemes**

**General**

As part of the Royal Institution of Chartered Surveyors – Professional Standards (March 2012) - the RICS has published Valuation Information Paper 12 on the Valuation of Development Land.

Chartered Surveyors are required to have regard to and follow the advice and instructions contained within the Paper when assessing the land value for a development scheme.

The Paper sets out the two approaches to the valuation as being:-

- Comparison with the sale price of land for comparable development and
- Assessment of value of the scheme as completed and deduction of the costs of development to arrive at the underlying land value. This is known as the residual method of valuation.

In practice, it is possible that a valuation could utilise both methods, but the degree to which either, or both, methods are relevant depends upon the nature of the development being considered and the complexity of the issues.

In more complex development proposals such as the Market Hall site, it is unlikely will the comparison method be of significant assistance.

**Residual Method of Valuation**

In assessing the underlying value of a site for a particular scheme, it is first necessary to assess the value of the completed development.

The value to be adopted is the market value of the proposed development, assessed on the special assumption that the development is complete at the date of assessment in the market conditions prevailing at that date. This is referred to Gross Development Value (GDV).

From the GDV, the costs of the development must be deducted. The headings under this item are numerous and the most significant are fees, construction costs, site investigations, costs of meeting any environmental and contamination issues, offsite highway works, S106 requirements of the Local Planning Authority, finance costs, stamp duty, planning costs, developer's profit, marketing and letting fees of the completed development. These sums will always be site specific.

The resulting figure is the residual land value for that scheme. However, the Paper stresses that the residual value is not necessarily the same as the value of the land, as it has to be considered in the context of the valuation and particular scheme as a whole.

**Scheme**

In August 2012, the Market Hall site was the subject of interest by [REDACTED] and a site appraisal was drawn up to ascertain the worth of the land under the proposal. The appraisal indicated that the development could allow a sum of £1,700,000 for the land.

This scheme envisaged a [REDACTED] supermarket of 27,000 sq feet, producing a rent of £486,000 pa, capitalised at 4.75% (reflecting the excellent covenant [REDACTED] provides), giving a capital value of £9,508,680, allowing for a rent free period.

## **Appendix B cont**

There were additional retail units of 10,800 sq feet, at an estimated rent of £216,000 pa, capitalised at 7%, giving a capital value of £2,700,554, allowing for a rent free period.

Finally, the scheme included a 15,000 sq ft cinema at an estimated rent of £131,250 pa, capitalised at 7%, giving a capital value of £1,706,587, allowing for a rent free period.

The total GDV was put at **£13,915,820**.

The total development costs were put at **£12,215,820**

This gives an underlying land value of **£1,700,000**.

(NB. No allowance was made in this appraisal for cinema fit out costs but allowance was made for the acquisition of 4-6 Worcester Rd at £1,060,000, which is not now required for the [redacted]. This makes a strict comparison between the two appraisals more complex.)

### **[redacted] Scheme**

Following the withdrawal of [redacted] from the development, [redacted] stepped in with a proposed [redacted] store.

A revised site appraisal dated 28 November 2013 has been drawn up to ascertain the worth of the land under the proposal. The appraisal indicated that the development could allow a sum of £1,400,000 for the land, but on the significant assumption that grant funding of £1,550,000 would be forthcoming to cover the costs of providing a cinema.

This scheme envisages an [redacted] store of 11,000 sq feet, producing a rent of £224,950 pa, capitalised at 6.25% (reflecting the less attractive covenant than [redacted]), giving a capital value of £3,354,962, allowing for a rent free period.

There are additional retail units of 12,820 sq feet, at an estimated rent of £344,488 pa, capitalised at 6.25%, giving a capital value of £5,339,557, allowing for a rent free period.

Finally, the scheme includes an 11,000 sq ft cinema at an estimated rent of £99,000 pa, capitalised at 8%, giving a capital value of £1,188,000, allowing for a rent free period.

From the Appraisal and **ignoring any Grant Aid**, the figures are:-

The total GDV is put at **£9,969,653**.

The total development costs (including profit but excluding the site value) are put at **£10,119,654**.

Thus, **without Grant Aid**, the scheme as currently proposed is unviable having a negative outcome of **£150,001**, even with an underlying land value of **£nil**.

However, the inclusion in the appraisal of Grant Aid in the sum of £1,550,000 turns the deficit above into surplus and allows for a land value of **£1,400,000**.

**For the current proposed scheme, therefore, the availability of grant aid is crucial to the viability of the proposed scheme.**



## Appendix B cont.

### Effect on the current Appraisal if the Cinema is excluded

The key element in considering the project is the provision of the cinema. To illustrate the effect on the sum available for the site (and using the current appraisal as a basis, which is likely to be changed as the scheme develops), if the costs of the cinema and the grant aid are excluded, the figures become:-

The total GDV is £8,777,456. The total development costs (including profit) are £5,946,973.

This gives a potential underlying land value (for the scheme without the cinema and on the assumptions of the current appraisal) in the region of £2,800,000.

However, it should be clearly understood that this scheme is unlikely to obtain planning permission as the planners would not look favourably at a single storey retail development in such a prominent high street position.

It is also likely that the Gross Development Value would be affected as the development may prove less attractive to investors without a cinema, resulting in a lower capital value of the completed development and thus narrowing the gap between that value and the development costs, making less money available for the site.

### Summary of significant differences between the Appraisals

<u>Item</u>		
Store size	27,000 sq ft	11,000 sq ft
Est rent of main store	£486,000 pa	£224,950 pa
Proposed lease term	20 years	15 years
Rent free period	3 months	6 months
Developer payment – tenant	Nil	£337,500
Cinema	15,000 sq ft	11,000 sq ft
Cinema Est rent	£131,250 pa	£99,000 pa
Cap rate of store	4.75%	6.25%
Grant Aid	Nil	£1,470,000
Costs of 4-6 Worcester Rd	£1,060,000	Nil
Construction Costs	£8,954,928	£5,422,728
Developer's Profit	£1,241,229	£1,370,132
Profit percentage	8.92%	12.25%
Site value offered	£1,700,000	£1,400,000 (with Grant Aid)

NB – None of the above figures reflect the increased income from car parking fees, which are to be retained by the Council. (See Appendix E). The [redacted] scheme results in a near doubling of car park income, whereas in the [redacted] Scheme the income receivable by the Council would have dropped as the number of car spaces would have fallen from 131 to c55.

The [redacted] Scheme would have given a higher capital value but a lower car park income, whereas the [redacted] scheme takes less land and the car park income is increased.

This Appendix should be read in conjunction with, my report dated 13 December 2013 – Reference OGD 11392918/JRNP

**Appendix C to DV report dated 13 Dec 2013**  
**Consideration of the Development Appraisal dated 28 November 2013 prepared by**  
**Opus Land**

**General**

Please also see Appendix B for further details of the proposed scheme.

The Development Appraisal dated 28 November 2103 prepared by Opus Land is attached to this Appendix.

It shows, subject to grant funding, that the developer can afford to offer £1,400,000\* for the site (excluding the retained car park land).

\* - see Grant Funding Section of report

I am instructed to assess this Appraisal for accuracy and have referred the matter to my Quantity Surveyor and Viability Surveyor colleagues for assistance.

Their general opinion is that the figures and costs are reasonable and that the Appraisal gives a fair representation of the Gross Development Value and the costs of the development.

As with all appraisals, issues can be raised with individual figures, but as an overall assessment of the proposed project, I am content to recommend that the Council accept the figures as a basis for the sale of the development land.

**It should be clearly understood that appraisals can only refer to a particular scheme and that, if that scheme changes, or does not proceed, the appraisal needs to be reviewed. An example of these circumstances may be the addition of retail units or if the cinema part of the development does not go ahead.**

**Points to note**

**Gross Development Value (GDV)** – the GDV is put at £11,519,653. This includes Grant Funding of £1,550,000.

If this total funding is not forthcoming, the impact will directly affect the underlying land value of £1.4m. It can be seen that the total grant sum exceeds the land value. In theory, if there is no grant, the scheme is not viable and the developer cannot afford to pay any sum for the land.

For this sale, however, the Developer has agreed to pay a minimum purchase price of £100,000, regardless of the availability of grant funding.

Any reduction in the grant will have the same pro rata effect on the sale price (subject to the minimum). Thus, for example, if only 20% of the grant is available, the purchase price will be 20% of £1.4m, that is - £280,000.

**Development Costs** – As stated above, these are generally acceptable. This particular development requires large amounts of inducements to both [redacted] and the cinema operators just to take the units after completion.

**Appendix C cont.**

These costs include additional fitting out costs of the cinema and a contribution to [REDACTED] which total £1,737,500 – a significant sum to come out of the GDV and peculiar to this scheme. As can be seen, this sum has a direct affect on the viability of the scheme.

**Developer's Profit** – The Appraisal allows for a level of developer's profit of 10.34% of the sale proceeds or 6.47% on build costs.

In order to obtain finance to build out the scheme a developer must demonstrate to capital providers that a reasonable profit can be made. Below a certain profit level, investors will not provide finance as they deem a project too risky.

The levels of 10.34% and 6.47% and at the bottom end of the level at which investors would consider a scheme, and I am of the opinion that these levels cannot be reduced further.

**NB** – None of the above figures reflect the increased income from car parking fees, which are to be retained by the Council.

**This Appendix should be part of, and should be read in conjunction with, my report dated 13 December 2013 – Reference OGD 11392918/JRNP**

**Appendix D to DV report dated 13 Dec 2013**  
**Consideration of the car park income**

**General**

It has now been agreed that the car park area be retained as a freehold site by the Council and that all car parking revenues be retained.

The proposed scheme of the retail units, [redacted] unit and cinema will have a significant increase in the current income from parking. I have been provided with estimated income after the development is complete, and, assuming a 24 hour charging period and an average charge of £1.00 per hour, the projected figures show an increase in gross income from the development of £195,000 pa.

To this can be added a proportion of the existing income (derived from parkers continuing to use the car park) of say 50% of the current annual income of £120,000, gives a total projected gross income after the development is complete of £255,000 pa.

The net income (after the deduction of VAT and management costs) are a) for the current Car park - £78,180 pa and b) for the projected income after the development is complete - £189,212 pa - an increase of over double the present income.

The figures for the projected income have been prepared by the developer's consultants. As I am not qualified to comment on their accuracy, but have assumed, for the purposes of this report that they are correct.

**Current Value of the Car park**

I estimate that the current value of the car park (ignoring the proposed scheme) is a sum in the region of **£780,000**.

Assuming an income of £189,212, receivable in 2 years time, the value of the car park on completion of the proposed development is a sum in the region of **£1,400,000**.

The increase in value of the car park is of course dependent on the [redacted] cinema scheme and the Council stand to gain a significant increase in income and capital value only if it goes ahead.

Thus in considering the value of the site for the development scheme, it is not practicable to look at the site of the developed area (the retail and cinema areas) in isolation, as that scheme relies on a successful application for grant aid to enable the viability gap caused by the cinema to be closed.

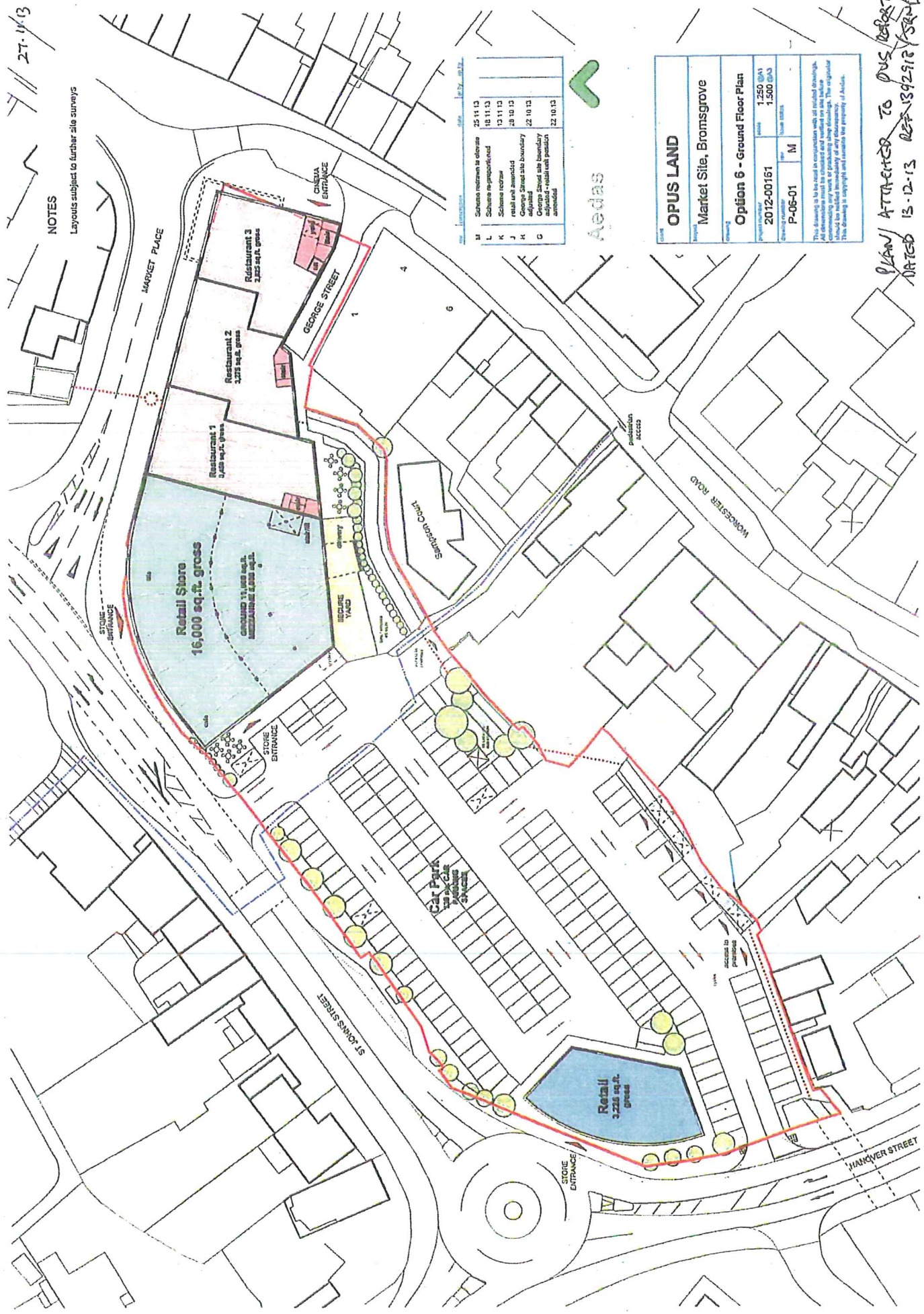
If the development scheme is considered in conjunction with the retained car park land, the Council stand to benefit from an increase in capital value in the region of **£620,000**, together with any underlying site value from the scheme area.

**This Appendix should be part of, and should be read in conjunction with, my report dated 13 December 2013 – Reference OGD 11392918/JRNP**

27.11.13

**NOTES**

Layouts subject to further site surveys



Item	Description	Date
M	Scheme redrawn to discuss	25.11.13
L	Scheme re-proportioned	18.11.13
K	Scheme revised	13.11.13
J	retail area amended	28.10.13
H	George Street site boundary adjusted	22.10.13
G	George Street site boundary adjusted - retail unit position amended	22.10.13



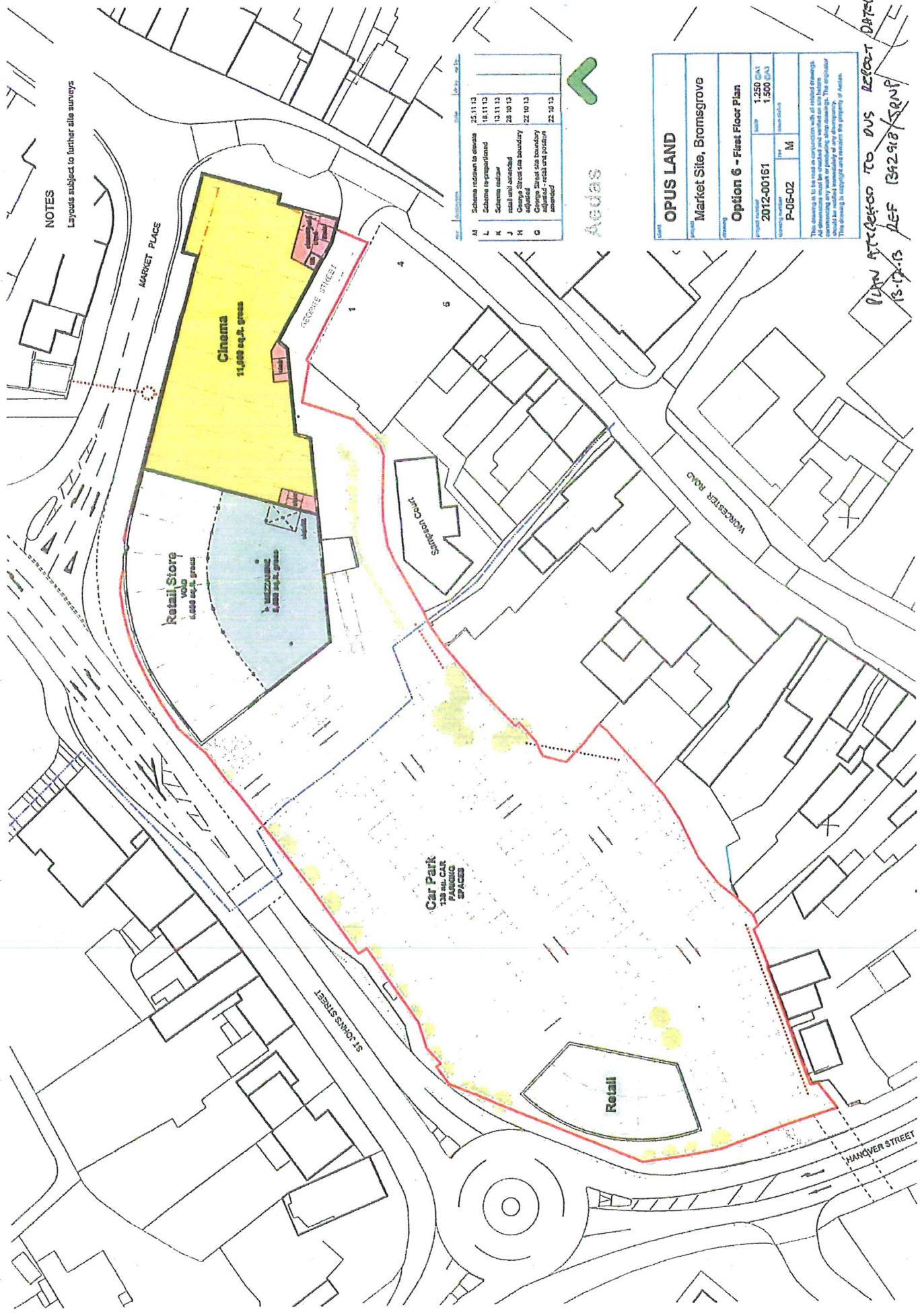
<b>OPUS LAND</b>	
Market Site, Bromsgrove	
<b>Option 6 - Ground Floor Plan</b>	
Project Number	1.250 (0A1)
Client	1.500 (0A3)
Drawn by	M
Checked by	M
Date	P-05-01

This drawing is to be read in conjunction with all related drawings. All dimensions must be checked and verified on site before construction. The original drawing shall be held by the architect. This drawing is copyright and remains the property of Aedas.

PLAN ATTACHED TO PUS REPORT  
 DATED 13.12.13 REF: 1302912/SR04

**NOTES**

Layouts subject to further site surveys



Ref	Description	Date	Scale
M	Scheme redrawn to align	25.11.13	1:500
L	Scheme re-permitted	18.11.13	1:500
K	Scheme redraw	13.11.13	1:500
J	Final site boundary	28.10.13	1:500
H	George Street site boundary adjusted	22.10.13	1:500
C	Original site boundary amended - retail unit position	22.10.13	1:500



<b>OPUS LAND</b>	
Market Site, Bromsgrove	
<b>Option 6 - First Floor Plan</b>	
Project Number	2012-00161
Scale	1:250 (A1) 1:500 (A2)
Version Number	P-06-02
Rev	M

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*PLAN APPROVED TO DUS REPORT DATED 18.12.13 DEF 1342918/SEN*